

# Appendix I. IPEDS

## Overview of

### NCES' Integrated Postsecondary Education Data System (IPEDS)

#### Introduction

NCES has established the Integrated Postsecondary Education Data System (IPEDS) as its core postsecondary education data collection program. It is a single, comprehensive system that encompasses all identified institutions whose primary purpose is to provide postsecondary education. In 1992, Congress required all institutions participating in Title IV programs to complete the IPEDS surveys. In the Higher Education Reauthorization Act of 1998, Congress underscored the importance of submitting IPEDS data in a timely manner by giving the Department of Education specific authority to fine institutions that did not submit their IPEDS surveys in a timely manner.

IPEDS consists of institutional-level data that can be used to describe trends in higher education at the institutional, state and/or national levels. For example, researchers can use IPEDS to analyze information on: 1) enrollments of students, undergraduate, first-time freshmen, graduate and first-professional students by race/ethnicity and sex; 2) institutional revenue and expenditure patterns by source of income and type of expense; 3) salaries of full-time faculty by academic rank and tenure; 4) completions (awards) by type of program, level of award, race/ethnicity, and sex; 5) characteristics of postsecondary institutions, including tuition, room and board charges, calendar systems, etc.; 6) status of postsecondary vocational education programs; 7) characteristics of faculty/staff; and 8) other issues of interest.

#### IPEDS Design and Structure

Postsecondary education is defined within IPEDS as the provision of formal instructional programs, the curriculum of which is designed primarily for students who have completed the requirements for a high school diploma or its equivalent. This includes academic, vocational, and continuing professional education programs, and excludes a vocational and adult basic education programs.

The following types of institutions are included within IPEDS: baccalaureate or higher degree granting institutions, 2-year award institutions, and less-than-2-year institutions (i.e., institutions whose awards usually result in terminal occupational awards or are creditable toward a formal 2-year or higher award). Each of these three categories is further disaggregated by control (public,

private nonprofit, private for-profit) resulting in nine institutional categories or sectors.

Specialized, but compatible, reporting formats have been developed for these nine sectors of postsecondary education providers. In general, reports developed for postsecondary institutions granting baccalaureate and higher degrees are the most extensive; forms for 2-year and less-than-2-year award-granting sectors request less data. This design feature accommodates the varied operating characteristics, program offerings, and reporting capabilities that differentiate postsecondary institutional sectors while yielding comparable statistics for all sectors.

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Data are collected from approximately 10,000 postsecondary institutions. IPEDS has been designed to produce national-, state-, and institutional-level data for most postsecondary institutions. However, prior to 1993, only national-level estimates from a sample of institutions are available for private, less-than-2-year institutions.

## **Through 1999-2000, IPEDS was comprised of a series of paper questionnaires:**

Institutional Characteristics  
Fall Enrollment  
Fall Enrollment in Occupationally Specific Programs (alternating years)  
Completions  
Salaries, Tenure, and Fringe Benefits of Full-time Instructional Faculty  
Finance  
College and University Libraries (alternating years)  
Fall Staff  
Graduation Rate  
Institutional Price and Student Financial Aid (1999 only; web-based)

## **Current IPEDS Structure**

Beginning in 2000 - 2001, NCES moved all IPEDS data collection to be web-based.

The following changes have been requested from the Office of Management and Budget (OMB), to be effective with the 2007-08 IPEDS data collection. Most of these changes, if approved, will be optional for 2007-08 IPEDS, and mandatory for 2008-09 IPEDS; see specific items for exceptions.

IPEDS will continue to collect race/ethnicity data using the current aggregate categories during the 2007-08 collections.

## **Institutional Identification (annual update in Fall collection)**

Collect website addresses for admissions and financial aid offices, instead of phone numbers.

## **Institutional Characteristics (Fall collection)**

### **Part B. Estimated Fall Enrollment:**

Add item to collect an estimate of the number of full-time and part-time students enrolled exclusively in online or distance education, by level.

### **Part C. Admissions Requirements and Services:**

Eliminate the option to choose SAT/ACT test score reporting year; institutions will report test score information for the current academic year only. (Please NOTE: This reporting change, if approved by OMB, will be mandatory in 2007-08.)

Add the following question: Does your institution have an online application? If yes, provide URL. This link will be added to COOL.

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Add the following question: Does your institution have its transfer of credit policy posted online? If yes, provide URL. This link will be added to COOL,

## **Add New Accountability Part:**

Does your institution use the National Survey of Student Engagement (NSSE), Community College Survey of Student Engagement (CCSSE), Collegiate Learning Assessment (CLA), National Measure of Academic Proficiency and Progress (MAPP), or Other assessment tools (please specify)? Yes/No for each. If yes, and if your institution makes the results available on your website, provide URL/s. These links will be added to COOL.

Does your institution have a Fact Book online? If yes, provide URL. This link will be added to COOL.

Does your institution post information on its website regarding assessment and/or student outcomes? If yes, provide URL. This link will be added to COOL.

Item in matrix format to collect information on accountability measures used by the institution, and scores. The matrix will have 3 columns: a column in which to write in the name of the accountability measures used by the institution, a column for the institution's score on that item, and a column for the data year for the score. Note: Once an institution adds a measure, the name of that measure will be added to a list which other institutions will be able to choose from, rather than having to write it in again.

## **Completions (Fall collection)**

No changes.

## **NEW Fall collection Component - 12-month Enrollment (E12)**

From the Enrollment component: Part E, 12-month Unduplicated Count, and Part F, Instructional Activity:

Remove these sections from the Enrollment component collected in Winter and Spring, and create a new component to collect these data in the Fall. No changes will be made to the data collected, only to the collection in which they appear. (Please NOTE: This reporting change, if approved by OMB, will be mandatory in 2007-08.)

## **Human Resources (Winter collection)**

No changes.

## **Fall Enrollment (Winter and Spring collections)**

Part A. Fall Enrollment by Race/ethnicity and Gender:

For 4-year institutions only, add the collection of undergraduate enrollment in Science and Mathematics Access to Retain Talent (SMART) Grant fields of study by race/ethnicity and gender, every other year, in odd years (alternating with the collection of enrollment by CIP-specific programs, currently done in even years).

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Part E. 12-month Unduplicated Count, and Part F, Instructional Activity:

Remove these sections from the Enrollment survey collected in Winter and Spring, and create a new component to collect these data in the Fall. No changes will be made to the data collected, only to the collection in which they appear. (Please NOTE: This reporting change, if approved by OMB, will be mandatory in 2007-08.)

Part G. Retention Rates (will become Part E):

Rather than collect only the rates for full-time and part-time students, collect the numerator and denominator and have the system calculate the rates; also add an item to collect the numerator and denominator to calculate first-year retention rates for Pell Grant recipients.

## **Finance (Winter and Spring collections)**

For degree-granting institutions only, but excluding graduate-only institutions, add a field to collect undergraduate instructional expenses per undergraduate FTE.

## **Student Financial Aid (Spring collection)**

Collect more detailed student financial aid data. Currently, the number of full-time, first-time, degree/certificate-seeking undergraduate students receiving aid (fall or full-year cohort) and the average amount of aid received are collected for 4 aid categories: Federal grants, State grants, Institutional grants, and Loans. These categories will be expanded to the following list, and the number of full-time, first-time degree/certificate-seeking undergraduate students receiving aid (fall or full-year cohort) and the average amount of aid received will be collected for each:

- Pell grants
- Academic Competitiveness grants
- Other federal grants
- State grants
- Institutional grants
- Federal loans - subsidized (Perkins, FFEL, direct)
- Federal loans - unsubsidized
- Other loans

**Please note:** The number of full-time, first-time degree/certificate-seeking undergraduates who received any financial aid during the full academic year will continue to be collected.

Collect additional information on aid recipients: 9-cell grid to collect numbers of students by dependency status (dependent, independent with dependents, independent without dependents) crossed by living arrangement (living on campus, living off campus without family, living off campus with family). For public institutions, this will be collected by in-district, in-state, and out-of-state status. This information will be posted on COOL.

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## Graduation Rates (Spring collection)

Eliminate Sections V and VI that collect data on students receiving athletically-related student aid. Institutions will no longer be required to report these data to IPEDS, but WILL still be required to disclose these data, as specified in the Student Assistance General Provision Regulations (34 CFR 668) implementing the Student Right-to-Know Act. Add an item for institutions to report the URL used for disclosure.

For institutions that report transfers out, add an item that asks how transfers are verified: National Clearinghouse, State student unit record system, Other (please specify).

**Registration:** All institutions will be required to register for the **2008-09** data collection cycle.

**August 1, 2008** **IDs and passwords** for the upcoming collection cycle will be distributed to all institutions. Those with designated keyholders will receive information via email. All institutions for which there is no designated keyholder will receive a letter directed to the CEO containing registration information.

**August 1, 2008** **Registration opens**

**August 29, 2008** NCES will review the registration status of each institution. If an institution has not registered as of this date, a **letter will be sent** to the CEO requesting appointment of a new keyholder.

**Fall Collection** includes Institutional Characteristics and Completions.

**September 3, 2008** Fall Collection Opens

**October 15, 2008** Collection Closes for Institutions

**Winter Collection** includes the combined Human Resources component (Employees by Assigned Position, Salaries, and Fall Staff), Enrollment, and Finance. Institutions will be able to lock both the Enrollment and Finance components in the winter or the spring.

**December 3, 2008** Winter Collection Opens

**January 21, 2009** Collection Closes for Institutions

**Spring Collection** includes Enrollment and Finance (for those institutions that did not **lock** in the winter), Student Financial Aid, and Graduation Rates

**March 4, 2009** Spring Collection Opens

**April 15, 2009** Collection Closes for Institutions

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**Compliance Notice: Mandatory Reporting Requirements for Institutions with Program Participation Agreements. Section 490 of the Higher Education Amendments of 1992 (P.L. 102-325) requires that “institutions will complete surveys conducted as part of the Integrated Postsecondary Education Data System (IPEDS)...in a timely manner and to the satisfaction of the Secretary”.**

**Thus, reporting to IPEDS is Mandatory for institutions that participate in or are applicants for participation in any Federal financial assistance program authorized by Title IV of the Higher Education Act of 1965, as amended (20 USC 1094(a)(17)).**

The following changes are being requested from the Office of Management and Budget (OMB), to be effective beginning with the 2008-09 IPEDS data collection. Unless otherwise indicated, following IPEDS policy, the changes or additions would be optional in the first year (2008-09) and mandatory in subsequent years; see specific items for exceptions.

## ***(1) Collect more detailed student financial aid data***

(IPEDS component affected: Student Financial Aid)

Institutions now report all federal student grants provided to full-time, first-time students to IPEDS rather than distinguishing between Pell grants and other grants. It is important for the Office of Postsecondary Education (OPE) to be able to differentiate how students at different institutions are using particular federal grant programs. Likewise, all loans are now reported together in IPEDS, regardless of source. Given the substantial expansion of private loans, OPE requests more categories of loans to those awarded by the federal government from those from outside sources. These changes to how student financial aid data are collected in IPEDS also address recommendations made by the Secretary’s Commission on the Future of Higher Education to improve financial transparency by institutions and provide more information on college costs to consumers. The data will be displayed on College Navigator to help accomplish this goal. The proposed changes in categories are detailed on the following page:

		<b>Data collected for full-time, first-time cohort</b>	
<b>Current SFA Categories</b>	<b>Proposed SFA Categories</b>	<b>Number of recipients</b>	<b>Amount Received</b>
Any aid	Any aid	X	
	Any grant	X	X
	Any loan	X	X
Federal grants	Pell grants Other federal grants	X	X
State/local grants	State/local grants	X	X
Institutional grants	Institutional grants	X	X
Loans	Federal loans Other loans	X	X

## ***(2) Eliminate first-professional degree category***

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(IPEDS components affected: Institutional Characteristics, Completions, 12-Month Enrollment, and Fall Enrollment)

NCES has received with increasing frequency questions from the higher education community about the first-professional degree classification. Specifically, concerns were raised that due to changes in graduate education, the category of a first-professional degree has become outmoded. In addition, it has become increasingly important to be able to distinguish research-focused doctoral degrees from professionally focused doctoral degrees, such as a Doctor of Physical Education or a Doctor of Fine Arts.

Based on the suggestions from the IPEDS Technical Review Panel and comments from additional members of the higher education community, the revised categories for degrees are outlined in the table below:

Current Award Categories (Baccalaureate and above)	New Award Categories (Baccalaureate and above)
Bachelor's degree	Bachelor's degree
Postbaccalaureate certificate	Postbaccalaureate certificate
Master's degree	Master's degree
Post-master's certificate First-professional certificate (Post-degree)	Post-master's certificate(Combines current post-master's and first-professional certificates into one category.)
Doctor's degree	Doctor's degree – research/scholarship Doctor's degree – professional practice Doctor's degree - other
First-professional degree	Eliminated

The new degree categories will be defined as follows:

**Doctor's degree - research/scholarship** - A Ph.D. or other doctor's degree that requires advanced work beyond the master's level, including the preparation and defense of a dissertation based on original research, or the planning and execution of an original project demonstrating substantial artistic or scholarly achievement. Some examples of this type of degree may include Ed.D., D.M.A., D.B.A., D.Sc., D.A., or D.M, and others, as designated by the awarding institution.

**Doctor's degree - professional practice** - A doctor's degree that is conferred upon completion of a program providing the knowledge and skills for the recognition, credential, or license required for professional practice. The degree is awarded after a period of study such that the total time to the degree, including both pre-professional and professional preparation, equals at least six full-time equivalent academic years. Some of these degrees were formerly classified as "first-professional" and may include: Chiropractic (D.C. or D.C.M.); Dentistry (D.D.S. or D.M.D.); Law (L.L.B. or J.D.); Medicine (M.D.); Optometry (O.D.); Osteopathic Medicine (D.O); Pharmacy (Pharm.D.); Podiatry (D.P.M., Pod.D., D.P.); or, Veterinary Medicine (D.V.M.), and others, as designated by the awarding institution.

**Doctor's degree - other** - A doctor's degree that does not meet the definition of a doctor's degree - research/scholarship or a doctor's degree - professional practice.

**Master's degree** - An award that requires the successful completion of a program of study of generally one or two full-time equivalent academic years of work beyond the bachelor's degree. Some of these degrees, such as those in Theology (M.Div., M.H.L./Rav) that were

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formerly classified as "first-professional", may require more than two full-time equivalent academic years of work.

Four components of the IPEDS collection will be affected by these changes: Institutional Characteristics, Completions, 12-Month Enrollment and the Fall Enrollment components. NCES will implement the new definitions and categories for reporting Institutional Characteristics and Fall Enrollment information with the 2008-09 data collection year. As with all changes to IPEDS, the first collection year would be optional, and the second year use of the new definition would be mandatory. For Completions and 12-Month Enrollment data, implementation of the new categories would begin in the 2009-10 data collection year (reporting on awards granted between July 1, 2008 and June 30, 2009) as optional, becoming mandatory the following year. For any data collections prior to the implementation date, institutions should continue to report data on first-professional degree programs under the existing definition.

### ***(3) Revise IPEDS Finance***

(IPEDS components affected: Finance)

**Note: Changes to the IPEDS Finance forms will be optional for two data collection years (2008-09 and 2009-10 and mandatory in subsequent years. However, institutions are encouraged to make the change to the new forms as soon as possible.**

On January 17-18, 2007, RTI International, the contractor for the IPEDS web-based data collection system, convened a meeting of the IPEDS Technical Review Panel (TRP) in Washington, DC, to discuss future enhancements to IPEDS finance forms to increase commonality and comparability of the data collected. The panel members included 46 individuals representing institutions, national associations, state governments, the federal government, and others.

The TRP members reviewed the IPEDS Finance component forms and reviewed all of the data elements currently being collected. The participants agreed that in order to increase the comparability across the IPEDS finance forms, it would be necessary to modify the forms and redefine some of the data elements being collected. The resulting data would have greater usefulness and would improve financial transparency of the institutional finance data being reported.

Based on the panel members' suggestions, NCES proposes the following changes to IPEDS Finance forms:

#### **IPEDS Finance form for institutions that use FASB:**

Add the following categories to Part A – Statement of Financial Position:

Assets:

Property, Plant, and Equipment

Accumulated Depreciation

Intangible assets, net of accumulated amortization

Debt related to Property, Plant, and Equipment

Change the categories of net assets on Part A to the following:

Unrestricted net assets

Temporarily restricted net assets

Permanently restricted net assets

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Add the following categories to the Property, Plant and Equipment section (page 2) of Part A:

Construction in progress  
Other  
Accumulated depreciation

Delete "Property obtained under capital leases (if not included in equipment)" and clarify in the instructions to include property obtained under capital leases in the categories that best describe the property, such as equipment, buildings, etc.

Add a caveats box on Part B.

Pre-populate net assets at the beginning of the year (line 5 of Part B) with previous year's collection of net assets at end of year. However, the keyholder would have the ability to overwrite it.

Change the title of Part C from "Student Grants" to "Scholarships and Fellowships" in order to be consistent with the form for GASB institutions.

Change the format of Part D (Revenues) so that they are reported in 3 columns:  
Unrestricted  
Temporarily restricted  
Permanently restricted

However, sales and services of auxiliary enterprises and hospitals will be reported only in unrestricted revenues.

Add a revenue line for "net assets released from restriction" that can allow both positive and negative amounts.

Separate "Private gifts, grants, and contracts" to allow gifts to be reported separately from private grants and contracts.

Add an instruction to the screen clarifying that the endowment assets of foundations and affiliated entities should be included in reporting of Part H – Details of Endowment Assets.

## **IPEDS Finance form for institutions that use GASB:**

Change line 2 of Part A – Statement of Net Assets to read "Capital Assets, net of depreciation" and delete the line for accumulated depreciation.

Change the second page of Part A as follows:

Change title to "Part A – Capital Assets"

Report only ending balance (discontinue beginning balance, additions, and retirements)

Combine "Equipment" and "art and library collections"

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Delete "Property obtained under capital leases (if not included in equipment)" and clarify instructions to include property obtained under capital leases in the categories that best describe the property, such as equipment, buildings, etc.

Add a line for Other capital assets

Add a line for "intangible assets, net of accumulated amortization" after the line for accumulated depreciation

On Part B, report local operating grants and contracts separately from private operating grants and contracts

Add a line for sales and services of educational activities

Change Part C (Expenses and Other Deductions) to resemble the form for FASB institutions, adding columns for operation and maintenance of plant and interest, and removing the functional classification of depreciation. Operation and maintenance (O&M) of plant as a function will be used to allocate O&M to natural classes as it is in the form for FASB institutions. In addition, removing the functional classification of depreciation will require public institutions to allocate depreciation to appropriate functional categories – as independent institutions do.

Parts F and G, used for reporting component units using FASB and GASB standards, will be discontinued.

Add an instruction to the screen clarifying that the endowment assets of foundations and affiliated entities should be included in reporting of Part H – Details of Endowment Assets.

## **IPEDS Finance form for for-profit institutions:**

No changes at this time

### ***(4) Change race/ethnicity***

(IPEDS components affected: Completions, 12-Month Enrollment, Fall Enrollment, Human Resources, and Graduation Rates)

On October 19, 2007, the U.S. Department of Education posted to the Federal Register the "Final Guidance on Maintaining, Collecting, and Reporting Racial and Ethnic Data to the U.S. Department of Education." (See the Federal Register, Volume 72, Number 202, pp. 59266-59279: <http://a257.g.akamaitech.net/7/257/2422/01jan20071800/edocket.access.gpo.gov/2007/pdf/E7-20613.pdf>).

The proposed changes are necessary for the Department to implement the Office of Management and Budget's (OMB) 1997 Standards for Maintaining, Collecting and Presenting Federal Data on Race and Ethnicity. IPEDS will adopt new aggregate categories for reporting R/E data in accordance with the final guidance.

The guidance issued by the Department covers two separate issues: (1) the collection of R/E data by institutions and (2) the reporting of aggregate data to the Department. For collecting R/E data, institutions must use a two-question format, and the Department encourages institutions to re-survey students and staff (the two-question format is as follows: The first question is whether the respondent is Hispanic/Latino. The second

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question is whether the respondent is from one or more races from the following list: American Indian or Alaska Native, Asian, Black or African American, Native Hawaiian or Other Pacific Islander, White). For further details on the guidance for collecting data, please see the full Federal Register notice.

For reporting aggregate data to the Department, the guidance identifies nine categories that will be used for IPEDS. ED’s final guidance requires separating the category “Asian or Pacific Islander” into two separate categories, one for “Asian” and one for “Native Hawaiian or Other Pacific Islander.” Additionally, a category will be provided for reporting two or more races. This results in seven categories for reporting aggregate racial/ethnic data: Hispanics of any race, American Indian or Alaska Native, Asian, Black not-Hispanic, Native Hawaiian or Other Pacific Islander, White not-Hispanic, and two or more races. ED’s final guidance also allows IPEDS to continue to use the two categories for reporting non-resident aliens and for reporting counts when race/ethnicity is unknown, for the reasons given below.

Non-resident aliens – IPEDS has traditionally collected data on non-resident aliens separately from U.S. citizens and resident aliens (no race data will be available for non-resident aliens); and Race/ethnicity unknown – this category has been used in IPEDS since 1990 to provide a mechanism for reporting U.S. citizens and resident aliens who do not designate a racial/ethnic category.

The current and new race/ethnicity categories for reporting data to IPEDS are outlined on the following page:

Current IPEDS Reporting Categories	New IPEDS Reporting Categories
Non-resident alien	Nonresident aliens
Race and ethnicity unknown	Race and ethnicity unknown
Black, non-Hispanic	Hispanics of any race
American Indian/Alaska Native	<b>For non-Hispanics only:</b>
Asian/Pacific Islander	American Indian or Alaska Native
Hispanic,	Asian
White, non-Hispanic	Black or African American
	Native Hawaiian or Other Pacific Islander
	White
	Two or more races

Educational institutions will be required to implement this guidance in order to report data for the 2010–2011 school year. Under the guidance, although not required to do so, educational institutions already collecting individual-level data in the manner specified by the notice are encouraged to immediately begin reporting aggregate data to the Department. However, because the 2007-08 IPEDS data collection year is already underway, the new R/E reporting categories will not be available for reporting in IPEDS until the 2008-09 collection year, which begins in Fall 2008.

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The IPEDS Technical Review Panel (TRP) discussed the implementation of changes to race/ethnicity reporting in IPEDS in November 2006 after the Department issued preliminary guidance on August 6, 2006. Based on suggestions from that meeting of the TRP, changes to reporting race/ethnicity in IPEDS will be fully implemented as outlined below.

## 2008-09 and 2009-10 Collection Years

Optional years for all components: Reporting using new race/ethnic categories will be voluntary: All five relevant IPEDS components (Fall Enrollment, Human Resources, Completions, 12-Month Enrollment, and Graduation Rates) will allow a combination of current and new race/ethnic submissions, and therefore IPEDS components would have five current race/ethnic categories plus seven new race/ethnic categories plus two remaining categories (“Race and Ethnicity Unknown” and “Non-resident alien”) — a combined “5+7+2 format”. Although the desire is that institutions will be able to collect and report the new race/ethnic data at this time, institutions would have the option to submit data using any of the following approaches:

Exclusively use seven new race/ethnic categories for everyone at the institution

Exclusively current five race/ethnic categories for everyone at the institution

Use “mixed reporting” - current categories for some individuals and new categories for others. The anticipation is that few institutions would select this option since it will be the most complex.

## 2010-11 Collection Year

Mandatory year for Fall Enrollment and Human Resources: Reporting using new race/ethnicity categories will be required.

Optional year for Completions, 12-Month Enrollment, and Graduation Rates: Reporting using the new categories will remain optional; data in these components will be collected using the 5+7+2 format.

## 2011-12 and Beyond Collection Years

Mandatory years for all IPEDS components: Institutions will be required to report using only the new race/ethnicity categories.

In the years with components that have optional reporting, institutions can report one way for one IPEDS component and another for other IPEDS components. The expectation is that most will report using new race/ethnic categories for Completions, 12-Month Enrollment, and Graduation Rates the year after they report using new race/ethnic categories for Fall Enrollment and Human Resources. The following table summarizes the proposed reporting timeline.

<b>Proposed Timeline for Reporting Race/Ethnicity Data to IPEDS</b>		
<b>IPEDS Collection Year</b>	<b>Fall Enrollment and Human Resources</b>	<b>Completions, 12-Month Enrollment, and Graduation Rates</b>
2008-09 and 2009-10	mixed format (5+7+2)	mixed format (5+7+2)
2010-11	new format (7+2) only	mixed format (5+7+2)
2011-12 and beyond	new format (7+2) only	new format (7+2) only
"5" includes: Black, non-Hispanic; American Indian/Alaska Native; Asian/Pacific Islander; Hispanic; White, non-Hispanic "7" includes: Hispanics of any race; For non-Hispanics only: American Indian or Alaska Native, Asian, Black or African American, Native Hawaiian or Other Pacific Islander,		

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White, Two or more races

"2" includes: Race and Ethnicity Unknown and Nonresident Alien

## Proposed Changes to IPEDS 2009-10 and beyond

The following changes are being requested from the Office of Management and Budget (OMB), to be effective beginning with the 2009-10 IPEDS data collection. There are two types of changes:

### Changes to comply with requirements in the Higher Education Opportunity Act (HEOA) of 2008 (PL 110-315), and

### Changes to simplify IPEDS reporting and reduce reporting burden for nondegree-granting institutions

Please see the February 24 Federal Register posting (Volume 74, Number 35, Page 8239) regarding a 60-day comment period on these changes at: <http://edocket.access.gpo.gov/2009/pdf/E9-3924.pdf> (42 KB).

#### (1) Changes to comply with requirements in HEOA

##### a) Collect data to calculate various net prices of attendance and multi-year tuition rates

HEOA requires the U.S. Department of Education to add to the College Navigator website:

three years of average institutional net price of attendance for first-time, full-time aided students;

the institutional net price of attendance for Title IV aid recipients by income category; and, a multi-year tuition calculator.

Not all of the data needed to meet these requirements are currently collected in IPEDS. If approved, the following data items will be collected beginning in the 2009-10 data collection. These changes were developed based on input from the IPEDS Technical Review Panel and comments received from the community over a 30-day comment period:

#### Changes to Institutional Characteristics Survey

Institutions will continue to report price of attendance for full-time, first-time undergraduate students as currently reported to IPEDS *except*:

Tuition and required fees will be reported separately. This will be used in the multi-year tuition calculator.

**Four** years of data rather than three will be reported, to align the price of attendance data with the SFA data, which lags one year. This will be used to calculate net price of attendance. For example, in Fall 2009, IC will collect price of attendance data for the following academic years:

2009-10

2008-09 (preloaded from prior year)

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2007-08 (preloaded from prior year)

2006-07 (**new** – preloaded from prior year)

For the most recent year of tuition data and required fees data, institutions will report if the amounts reported are guaranteed under a tuition guarantee plan. This will be used in the multi-year tuition calculator.

## Changes to the Student Financial Aid (SFA) Survey

A number of additions will need to be made to the IPEDS SFA forms in order to collect the data necessary to calculate net prices of attendance required by HEOA. The changes are based on suggestions from an IPEDS Technical Review Panel that met to discuss how best to meet the HEOA requirements. These changes are summarized below.

<b>Additions to 2009-10 SFA Forms to Calculate and Report Three Years of Average Institutional Net Price of Attendance</b>			
	<b>2008-09</b>	<b>2007-08</b>	<b>2006-07</b>
Number of full-time, first-time degree/certificate-seeking undergraduates receiving grant aid from federal, state, and institutional sources.  (Carried forward from screen #3 – number of students receiving any grant aid)	Carried forward	Preloaded from prior year, updatable	Report this value
Of these, what are their living arrangements?			
On-campus	Report this value	Report this value	Report this value
Off-campus with family	Report this value	Report this value	Report this value
Off-campus not with family	Report this value	Report this value	Report this value
Unknown	Calculated value	Calculated value	Calculated value
Total grant aid received by all full-time, first-time degree/certificate-seeking undergraduates from federal, state, and institutional sources.  (Calculated and carried forward from screen #3 – number of students receiving any grant aid multiplied by average amount of grant aid received)	Calculated value, carried forward	Preloaded from prior year, updatable	Report this value
<b>Additions to 2009-10 SFA Forms to Calculate and Report Average Institutional Net Price of Attendance by Income Categories</b>			
	<b>This column available in Spring 2010</b>	<b>This column available beginning in Spring 2011</b>	<b>This column available beginning in Spring 2012</b>

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	2008-09		Prior year data, collected in future years, preloaded		Prior year data, collected in future years, preloaded	
Income Level	Number of students receiving aid	Total grant aid received by these students	Number of students receiving aid	Total grant aid received by these students	Number of students receiving aid	Total grant aid received by these students
\$0-30,000	Report this value	Report this value	Preloaded, updatable	Preloaded, updatable	Preloaded, updatable	Preloaded, updatable
\$30,001-48,000	Report this value	Report this value	Preloaded, updatable	Preloaded, updatable	Preloaded, updatable	Preloaded, updatable
\$48,001-75,000	Report this value	Report this value	Preloaded, updatable	Preloaded, updatable	Preloaded, updatable	Preloaded, updatable
\$75,001-110,000	Report this value	Report this value	Preloaded, updatable	Preloaded, updatable	Preloaded, updatable	Preloaded, updatable
\$110,001 and more	Report this value	Report this value	Preloaded, updatable	Preloaded, updatable	Preloaded, updatable	Preloaded, updatable

NOTE: In Spring 2010, data for 2008-09 will be reported. In Spring 2011, data for 2009-10 will be reported, and data for 2008-09 will be preloaded. In Spring 2012, data for 2010-11 will be reported, and data for 2008-09 and 2009-10 will be preloaded. Institutions will be able to revise the preloaded data.

## **b) Revise collection of data for calculating student-to-faculty ratios**

Changes were made to the Fall Enrollment survey in 2008-09 to meet the HEOA requirement to display institutions' student-to-faculty ratios on the College Navigator website by August 2009. During the collection of these data in 2008-09, the IPEDS Help Desk received comments from many institutional representatives suggesting ways to improve the methodology for calculating this measure. In addition, due to the timing of the two surveys that collect data needed to calculate the ratio, Human Resources and Fall Enrollment, some institutions were forced to revise, re-edit, and relock their Fall Enrollment survey after they had already completed and "locked" their data.

In response to this feedback, the following changes will be made to the methodology used in 2009-10:

A single line item asking for the institution's student-to-faculty ratio will comprise Part F, with an accompanying worksheet to assist in calculating the ratio.

Instead of reporting each of the components necessary to calculate the ratio, or having those components pre-populated from the Human Resources survey and prior sections of the Fall Enrollment survey as was done in the 2008-09 collection, institutions will now be asked to provide only their student-to-faculty ratio. A worksheet will be available to provide guidance on how to calculate the ratio. This will resolve issues involved with the "locking order" of the Human Resources and Enrollment components.

The worksheet provided will allow institutions to subtract instructional staff teaching exclusively non-credit courses from their full- and part-time numbers of instructional staff. For institutions that have a large amount of non-credit activity (most often public two-year

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institutions), this will better align the student data with the instructional staff data being used in the ratio, thus improving data quality.

The worksheet provided will allow institutions to add administrators and other professionals on campus who teach courses but who are not reported to IPEDS as instructors (since it is not their "primary function") to the instructional staff number used in their ratio. For many institutions, administrators and other professionals on staff teach courses throughout the year, and allowing those instructors to be included in the instructional staff number would improve data quality.

## c) Incorporate Spring Supplement 2009 items into IPEDS beginning in 2009-10

Beginning in 2009-10, the items that were included in the one-time Spring Supplement 2009 (SS09) survey will be collected in IPEDS as indicated below:

New Location of SS09 Items Starting 2009-10	
Spring Supplement 2009 Item	New location in IPEDS components
A) Please indicate the percent of all undergraduates enrolled in Fall 20XX who are formally registered with the office of disability services (or the equivalent office) at your institution as students with disabilities: 3 percent or less If more than 3 percent: _____%	<b>Institutional Characteristics</b> form beginning in 2009-10
B)(i) <b>For 4-year institutions</b> , for the 20XX cohort of bachelor's degree-seeking, full-time, first-time undergraduate students:  Number of students in the cohort who completed their program within 200% of normal time (8 yrs)	A new survey component will be permanently added to the spring collection called <b>Graduation Rates 200 (GR200)</b> ; it will be separate from the regular GRS component so not to confuse the two different cohorts that are being reported on.
B)(ii) <b>For less than 4-year institutions</b> , for the 20XX cohort of full-time, first-time undergraduate students:  a. Number of students in the cohort who completed their program within 100% of normal time	Beginning in 2009-10, <b>GRS</b> forms for less than 4-year institutions will be aligned with the 4-year GRS forms to include reporting on the GRS for 100 percent of normal time in addition to 150 of normal time.
b. Number of students in the cohort who completed their program within 200% of normal time	A new survey component will be permanently added to the spring collection called <b>Graduation Rates 200 (GR200)</b> ; it will be separate from the regular GRS component so not to confuse the two different cohorts that are being reported on. For 2009-10, this form will also collect the number of students who completed within 100% of normal time to make up for the one-year gap of adding the 100% data to the regular GRS form for <4-year institutions.

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## (2) Changes to Reduce Reporting Burden for Nondegree-granting Institutions

The following changes will be effective with the 2009-10 IPEDS data collection, if approved. This list is based on suggestions from the IPEDS Technical Review Panel and comments from members of the higher education community, and will improve data quality and comparability, and decrease institutional reporting burden.

<b>Changes to IPEDS Forms for Nondegree-Granting Institutions</b>		
<b>Survey Form</b>		<b>Changes</b>
<b>Institutional Characteristics</b>	Part D – Student Charges	For Academic reporters, eliminate Student Charges and Room and Board, leaving only Student Charges Questions and Price of Attendance
	Part E – Additional Information	Eliminate Athletic Association
<b>Human Resources</b>	Parts A,B,C – Employees by Assigned Position	Consolidate the following categories—primarily instruction, instruction/research/public service, primarily research, and primarily public service—into one category: "Staff whose primary responsibility is instruction, research, and/or public service."
	All Parts	Combine the EAP and Fall Staff sections into one section: for odd-numbered years, require the reporting of data by race/ethnicity and gender, and for even-numbered years, make the reporting of race/ethnicity and gender optional.
<b>Fall Enrollment</b>	Part A – Enrollment by Race/Ethnicity and Gender	Eliminate column 2 (transfers-in) and column 5 (non-degree/certificate seeking)
<b>Finance (FASB, for-profit)</b>	Part A – Balance Sheet Information	Eliminate
	Part B – Summary of Changes in Equity	Eliminate Note that Total revenues (Line 01) will be collected in Part D, Line 09; and Total expenses (Line 02) will be collected in Part E, Line 07.
	Part D – Revenues and Investment Return	Eliminate Line 07 – Sales and services of auxiliary activities
	Part E – Expenses by Function	Eliminate Line 04 – Auxiliary enterprises
<b>Finance (FASB,</b>	Screening questions	Eliminate the endowment assets screening question (SQ3)

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Changes to IPEDS Forms for Nondegree-Granting Institutions		
Survey Form		Changes
<b>Not-for-Profit)</b>		Eliminate the intercollegiate athletic expenses screening question (SQ4)
	Part A – Statement of Financial Position, Pages 1 and 2	Eliminate
	Part B – Summary of Changes in Net Assets	Eliminate  Note that Total revenues and investment return (Line 01) will be collected in Part D (Line 16), and Total expenses (Line 02) will be collected in Part E, Line 13.
	Part D – Revenues and Investment Return	Eliminate Line 12, Sales and services of auxiliary activities  Eliminate Line 13, Hospital revenue  Eliminate Line 14, Independent operations
	Part E – Expenses by Functional and Natural Classification	Eliminate Line 07, Auxiliary enterprises  Eliminate Line 09, Hospital services  Eliminate Line 10, Independent operations
	Part H – Value of Endowment Asset	Eliminate
<b>Finance (GASB, Public)</b>	Screening questions	Eliminate the reporting models for special-purpose governments screening question (SQ3)  Eliminate the intercollegiate athletic expenses screening question (SQ4)  Eliminate the endowment assets screening question (SQ5)  Eliminate the screening question on the number of component units using GASB and FASB standards (SQ6)
	Part A – Statement of Net Assets	Eliminate
	Part B – Revenues and	Eliminate Line 05, Sales and services of educational activities

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Changes to IPEDS Forms for Nondegree-Granting Institutions		
Survey Form		Changes
	Other Additions	<p>Eliminate Line 06, Sales and services of hospitals</p> <p>Eliminate Line 07, Independent operations</p> <p>Eliminate Line 20, Capital appropriations</p> <p>Eliminate Line 21, Capital grants &amp; gifts</p> <p>Eliminate Line 22, Additions to permanent endowments</p>
	Part C – Expenses and Other Deductions	<p>Continue to collect operating and nonoperating expenses by function, but eliminate the following:</p> <p>Line 11, Auxiliary enterprises</p> <p>Line 12, Hospital services</p> <p>Line 13, Independent operations</p> <p>Line 16, Interest</p>
	Part D – Summary of Changes in Net Assets	<p>Eliminate</p> <p>Note: Line 01 (Total revenues and other additions) is already collected in Part B (Line 25), and Line 02 (Total expenses and deductions) is already collected in Part C (Line 19).</p>
	Part F – Component Unit That Uses FASB Standards	Eliminate
	Part G – Component Unit That Uses GASB Standards	Eliminate
	Part H – Details of Endowment Assets	Eliminate

Note: The average institutional net price of attendance also forms the basis for three of six "College Affordability and Transparency Lists" related to institutional prices in HEOA. Under HEOA there are several proposed transparency lists that will compare net price in nine institutional categories. For example, the 5 percent of institutions with the highest net price in the most recent academic year and the highest percentage increase over a three-year period, and the 10 percent of institutions with the lowest net price in each institutional category will be listed on College Navigator. (Sec. 132(c)(1))

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<b>IPEDS Collection Schedule 2009-10</b>			
<b>Collection:</b>	<b>Fall 2009</b>	<b>Winter 09-10</b>	<b>Spring 2010</b>
<b>Opens:</b>	September 2	December 2	March 3
<b>KH Closing Date:</b>	<b>October 14</b>	<b>January 20</b>	<b>April 14</b>
<b>Surveys:</b>	IC Completions E12	HR EF* Finance* SFA* GRS* GR200*	EF Finance SFA GRS GR200

**Notes:**

\* denotes that the survey is optional during the Winter Collection, but required during the Spring.

Winter surveys (except for HR) will remain open during the period between the Winter and Spring collections.

Note that SFA, GRS, and GR200 will be offered during Winter, which has not historically been the case

GR200 is the second question from the current SS09 survey.

Registration will open August 5, 2009.

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## Changes to IPEDS Data Collection, 2010-11

### Institutional Characteristics

#### IC Header

Several items will be moved from the Institutional Characteristics component to a separate component called IC Header. IC Header will be available for institutions to complete starting with the opening of the Registration period, 8/4/10, through the end of the Fall collection. The IC Header must be completed and locked before the Fall surveys can be started.

#### The following items comprise IC Header:

- A1 - Educational Offerings
- B1 - Institutional Control
- B2 - Award Levels Offered
- B3 - Calendar System
- B4 - Enrollment Levels Offered (excluding Estimated Fall Enrollment)
- B5 - Graduation Rate Cohort

These items determine applicability and version for the remaining IPEDS survey components, and it is helpful to have that information in the data collection system as early as possible.

#### Selected Professional Tuitions

The screen that collected selected professional tuitions was inadvertently omitted from the IC component for 2009-10, but will be reinstated for 2010-11. In-state and out-of-state tuition and fees will be collected for the following professional programs:

- Chiropractic (D.C. or D.C.M.)
- Dentistry (D.D.S. or D.M.D.)
- Medicine (M.D.)
- Optometry (O.D.)
- Osteopathic Medicine (D.O.)
- Pharmacy (Pharm.D.)
- Podiatry (Pod.D., D.P., or D.P.M.)
- Veterinary Medicine (D.V.M.)
- Law (L.L.B. or J.D.)

#### Fall Enrollment

In Part A, Fall Enrollment by Race/Ethnicity and Gender, for public 2-year and less than 2-year nondegree-granting institutions only, the column for non-certificate-seeking students will be reinstated. This is necessary in order to distinguish between certificate-seeking students and the large numbers of dual enrolled students (non-certificate-seeking students) reported by these sectors.

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## Reminders:

- Use of the new CIP 2010 will be mandatory for all IPEDS reporting in 2010-11 as follows:
- Completions, awarded between July 1, 2009 and June 30, 2010
- 2010 Fall Enrollment for Selected Fields of Study (4-yr institutions only)
- 2010 Price of Attendance by Program (for program reporters only)

Additional information can be found at the CIP user site.

Reporting using the new race and ethnicity categories will be mandatory in 2010-11 for the following components:

- Fall Enrollment
- Human Resources (the Fall Staff section collecting race and ethnicity is optional in 2010-11)

Old and mixed categories may be used for one additional year of reporting for Completions, 12-month Enrollment, and Graduation Rates.

Additional information can be found at the race/ethnicity information center and here, see (4) Change race/ethnicity

## **Use of the new post baccalaureate degree categories will be mandatory in 2010-11.**

This means that the First-professional Degree and Certificate categories will disappear completely from IPEDS reporting. This affects the following components, for 4-year institutions only:

- Institutional Characteristics
- Completions
- 12-month Enrollment
- Fall Enrollment

Additional information can be found here, see (2) Eliminate first-professional degree category.

Use of the aligned Finance forms for GASB and FASB reporters will be mandatory in 2010-11 for reporting on the 2010 fiscal year. Additional information can be found here, see (3) Revise IPEDS Finance.

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## Schedule of IPEDS Data Collection, 2010-11

**REGISTRATION: All institutions will be required to register for the 2010-11 data collection cycle.**

### August 4, 2010

IDs and passwords for the upcoming collection cycle will be distributed to all institutions. Those with designated keyholders will receive information via email. All institutions for which there is no designated keyholder will receive a letter directed to the CEO containing registration information.

### August 4, 2010

Registration opens. Includes:

Registration  
Institution Identification  
IC Header

IC Header questions are the following questions from the Institutional Characteristics (IC) component:

A1 Educational Offerings;  
B1 Institutional Control;  
B2 Award Levels Offered;  
B3 Calendar System;  
B4 Enrollment Levels Offered (excluding Estimated Fall Enrollment); and  
B5 Graduation Rate Cohort question.

These items determine applicability and version for the remaining IPEDS survey components, and it is helpful to have that information in the data collection system as early as possible.

Institutions will have the opportunity to complete the Institution Identification page and the IC Header questions before the Fall data collection starts. Institutions are encouraged BUT NOT REQUIRED to complete these during the Registration period.

Institution Identification must be completed and IC Header must be locked before the Fall surveys can be started. The IC Header is available until the end of the Fall collection. Institution Identification is available through Spring.

### August 25, 2010

NCES will review the registration status of each institution. If an institution has not registered as of this date, a letter will be sent to the CEO requesting appointment of a new keyholder.

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## 2010-11 IPEDS Collection Schedule

	Fall	Winter	Spring
<b>Collection Opens</b>	September 8	December 8	<b>December 8</b>
<b>Collection Closes for Keyholders</b>	October 20	January 26	April 13
<b>Collection Closes for Coordinators</b>	November 3	February 9	April 27
<b>Components included</b>	Institutional Characteristics, Completions, and 12-month Enrollment	Human Resources	Fall Enrollment, Finance, Student Financial Aid, Graduation Rates, and 200% Graduation Rates

**Deadline Extensions:** There are no deadline extensions available for the IPEDS surveys.

**Compliance Notice:** Mandatory Reporting Requirements for Institutions with Program Participation Agreements.

Section 490 of the Higher Education Amendments of 1992 (P.L. 102-325) requires that "institutions will complete surveys conducted as part of the Integrated Postsecondary Education Data System (IPEDS)...in a timely manner and to the satisfaction of the Secretary". Thus, reporting to IPEDS is mandatory for institutions that participate in or are applicants for participation in any Federal financial assistance program authorized by Title IV of the Higher Education Act of 1965, as amended (20 USC 1094, Section 487(a)(17)).

### IPEDS Prior Year (2009-10) Revision System

Keyholders and coordinators can revise data submitted the previous year to IPEDS using the Prior Year Revision System.

**Please note:** The availability of the Prior Year Revision System **does not** imply that institutions are no longer required to report data according to the current data collection schedule. It is **NOT** an extension of the due date and the Office of Federal Student Aid will continue to take appropriate action against schools that do not meet their IPEDS reporting requirements.

Opens: September 8, 2010  
 Closes for keyholders: April 13, 2011  
 Closes for coordinators: April 27, 2011  
 Components Included: All IPEDS Components

### IPEDS Custom Comparison Group Upload

Keyholders may upload custom comparison groups for use in the **2011** IPEDS Data Feedback Report between September 8, 2010 and July 15, 2011.